



National Environmental Health Association

303-756-9090
720 S. Colorado Blvd., Suite 1000-N, Denver, CO 80246-1926
staff@neha.org

The National Environmental Health Association (NEHA) represents more than 6,700 governmental, private, academic, and uniformed services sector environmental health professionals in the U.S. and its territories and internationally. NEHA is the profession's strongest advocate for excellence in the practice of environmental health as it delivers on its mission to build, sustain, and empower an effective environmental health workforce.

Position Statement on Comprehensive Mosquito Control

April 2018

Policy Sunset: April 2021

The National Environmental Health Association (NEHA) advocates for national, state, territorial, local and tribal policies, regulations, research, and resources that will enhance environmental health professionals' abilities to prevent the spread of mosquito-borne diseases and to protect public health. NEHA recognizes the association between the health of humans, animals, and the environment. Through incorporating the vector management framework outlined by the World Health Organization and integrating its One Health approaches to address environmental sources of emerging infectious diseases in programs, it is possible to reduce the health impacts to humans, animals, and the environment (CDC, 2017).

NEHA supports the following policies and actions:

- Development of model standards for mosquito management programs at the local level and support of those standards through the provision of additional funds.
- Development and implementation of training programs that support and build coordination between environmental health, epidemiology, and mosquito control professionals to allow for fully integrated mosquito control.

NEHA supports federal, state, territorial, local and tribal funding for health departments and mosquito control agencies to provide technical assistance, education, and programs to accomplish the following:

- Support integrated mosquito management programs designed to benefit or reduce harm to people, domestic animals, wildlife, and the environment (National Association of County and City Health Officials, 2014; Northwest Mosquito and Vector Control Association, 2016; WHO, 2012).
- Improve the state, local, territorial and tribal infrastructure and capacity to predict and prevent mosquito-borne disease outbreaks.

- Support emergency management actions for mosquito-borne disease outbreaks (Association of State and Territorial Health Officials [ASTHO], 2005).
- Social mobilization and community empowerment through education of the public about preventive behaviors and practices.
- Advocate for policies that address climate change, which contributes to the global change in mosquito distribution and the resulting spread of mosquito-borne diseases (ASTHO, 2015a; Githeko et al., 2000; Gubler et al, 2001).
- Support the development of policies that address social injustices that contribute to the disproportionate burden of mosquito-borne or collateral disease on vulnerable populations (U.S. Environmental Protection Agency, 2016).

NEHA and its members will continue to work with partners such as public works, mosquito control districts, code enforcement, departments of agriculture, departments of environment and conservation and other appropriate partners (van den Berg, Mutero, & Ichimori, 2012) to further enhance the effectiveness of mosquito control activities.

Analysis

Mosquito-borne diseases affect millions of people globally every year and will be an ongoing challenge in the U.S. West Nile virus (WNV), which appeared in the U.S. in 1999, has since become a widespread health problem, afflicting thousands of U.S. residents every year (Lindsey, Lehman, Staples, & Fischer, 2015). It is currently active in all 48 contiguous states with 96% of counties reporting evidence of transmission in humans, mosquitoes, birds, horses, and other mammals (Centers for Disease Control and Prevention [CDC], 2017; World Health Organization [WHO], 2012). Research has shown certain mosquito species can transmit multiple diseases such as dengue, malaria, Yellow Fever, Chikungunya virus, WNV, Zika virus and other encephalitic diseases, as well as a combination of these diseases.

In order to reduce the impact of mosquitoes and mosquito-borne illnesses, many state, territorial, local and tribal health agencies have established mosquito control programs. These programs consist of a combination of three basic interventions—surveillance, control, or disease monitoring—with the level of intervention based upon cost and available funding. Programs can include gathering surveillance data to detect the species of mosquito, as well as to detect possible outbreaks, manage prevention through source reduction, provide public education, and implement mosquito control/integrated mosquito management practices (CDC, 2016; Northwest Mosquito and Vector Control Association, 2016; U.S. Department of Health and Human Services, 2013). In many areas, environmental health professionals are responsible for these activities.

In 2012, a survey of all state health departments and 30 large city and county health departments assessed their collective capacity for mosquito-borne disease surveillance, as well as looked at funding for essential personnel and how that funding has changed since 2004 (Council of State and Territorial Epidemiologists [CSTE], 2014). The survey showed a decrease in mosquito-borne virus surveillance since 2004 and respondents indicated a 41% reduction in staff for surveillance, 58% reduction in mosquito trapping activities, and 68% decrease in mosquito testing due to budget cuts (CSTE, 2014). In total, 18 states confirmed the presence of *Aedes aegypti* mosquitoes, the primary vector for dengue and Zika virus, with only five (28%) of those states reporting active dengue surveillance and control plans (CSTE,

2014). The expanding range of several *Aedes* mosquito species, including those capable of transmitting diseases to humans (*A. aegypti* and *A. albopictus*), coupled with the lowered capacity for surveillance, is cause for public health concern (CSTE, 2014).

Due to a lack of annual and organized federal funding for mosquito or vector control programs, state, territorial, tribal and local jurisdictions have had to develop independent funding systems. This trend has led to nationally inconsistent and socioeconomically biased programs as some jurisdictions can implement fees and specific tax revenues to supplement state or locally allocated funding.

The growing incidence and changing geographical distribution of mosquito-borne diseases can be partially attributed to climate change, transglobal migration, and international travel (Githeko, Lindsay, Confalonieri, & Patz, 2000; Gubler et al., 2001; WHO, 2017). The expanding habitat of *Aedes* mosquitoes in the U.S. might lead to increases in local transmission of Zika virus along with other diseases. Therefore, state, territorial, local and tribal health departments have a pressing need for consistent funding to support mosquito-borne disease surveillance programs, mosquito control programs, and comprehensive integrated mosquito management programs that cover all U.S. residents.

Justification

Mosquito-borne diseases add significant healthcare, lost productivity, and income costs to the economy. In the U.S., it is estimated that the average cost of WNV is \$56 million annually with the lifetime lost productivity and death growing to \$449 million (Staples, Shankar, Sejvar, Meltzer, & Fischer, 2014). It is estimated that dengue infections alone cost the global economy \$8.9 billion annually (Margolis, 2016). There are also emerging diseases in the U.S., such as Zika virus, whose effects and costs are still being discovered (Margolis, 2016). While the full impact is not yet known, research has shown a strong link between Zika virus and microcephaly in newborn children (Kaiser Family Foundation, 2016). The Centers for Disease Control and Prevention (CDC) Center for Birth Defects states that a child with birth defects can have a lifetime cost of care between \$1–\$10 million (Kaiser Family Foundation, 2016). In comparison, the average lifetime cost of asthma per person is around \$260,000 on top of regular health needs (American Academy of Allergy, Asthma & Immunology, 2017). Prevention of mosquito-borne diseases through vector control programs is significantly cheaper, both in real dollar amounts and in disability-adjusted life years (DALYs) (Kaiser Family Foundation, 2016; LaBeaud, Bashir, & King, 2011).

Mosquito control program budgets vary widely in relation to the types of mosquito present, disease impact, and population size. Lee County, Florida, had a 2016 budget of \$17.5 million for mosquito control, compared to \$8 million for San Diego County, California and \$150,000 for Conway, Arizona (SCI Consulting Group, 2013; Vector Disease Control, 2016). In addition to boots on the ground prevention and surveillance activities, laboratory capacity is vital in the identification and tracking of mosquito borne diseases. Federal funding for epidemiology and laboratory capacity grants from CDC's Division of Vector-Borne Diseases was \$9.2 million in 2013, a drastic decrease from \$34.7 million in 2002 (ASTHO, 2015b). Accounting for inflation, a minimum of \$46.5 million is currently needed to fund programs at the same level as in 2002.

The return on investment in mosquito control will be a significant reduction in medical bills, gains in years lived, and decreases in deaths that will lead to increased number of days worked, which impacts the U.S. gross domestic product.

References

- American Academy of Allergy, Asthma & Immunology. (2017). *Asthma statistics*. Retrieved from <http://www.aaaai.org/about-aaaai/newsroom/asthma-statistics>
- American Mosquito Control Association. (2017). *Best practices for integrated mosquito management: A focused update*. Sacramento, CA: Author. Retrieved from https://cdn.ymaws.com/www.mosquito.org/resource/resmgr/docs/Resource_Center/Training_Certification/12.21_amca_guidelines_final_.pdf
- Association of State and Territorial Health Officials. (2005). *Public health confronts the mosquito: Developing sustainable state and local mosquito control programs*. Washington, DC: Author. Retrieved from <https://astho.org/Programs/Environmental-Health/Natural-Environment/confrontsmosquito/>
- Association of State and Territorial Health Officials. (2015a). *Before the swarm: Guidelines for the emergency management of vector-borne disease outbreaks*. Washington, DC: Author. Retrieved from <https://www.astho.org/Programs/Environmental-Health/Natural-Environment/Before-the-Swarm/>
- Association of State and Territorial Health Officials. (2015b). *FY 2016 president's budget analysis and summary*. Arlington, VA: Author. Retrieved from <https://www.astho.org/Public-Policy/Federal-Government-Relations/FY-2016-Presidents-Budget-Analysis-and-Summary/>
- Centers for Disease Control and Prevention. (2016). *West Nile virus: Mosquito control*. Retrieved from <https://www.cdc.gov/westnile/vectorcontrol/index.html>
- Centers for Disease Control and Prevention. (2017) *One Health*. Retrieved from <http://www.cdc.gov/onehealth>
- Council of State and Territorial Epidemiologists. (2014). *Assessment of capacity in 2012 for the surveillance, prevention and control of West Nile virus and other mosquito-borne virus infections in state and large city/county health departments and how it compares to 2004*. Atlanta, GA: Author. Retrieved from <http://www.cste2.org/docs/VBR.pdf>
- Githeko, A.K., Lindsay, S.W., Confalonieri, U.E., & Patz, J.A. (2000). Climate change and vector-borne diseases: A regional analysis. *Bulletin of the World Health Organization*, 78(9), 1136–1147.
- Gubler, D.J., Reiter, P., Ebi, K.L., Yap, W., Nasci, R., & Patz, J.A. (2001). Climate variability and change in the United States: Potential impacts on vector- and rodent-borne diseases. *Environmental Health Perspectives*, 109(Suppl. 2), 223–233.
- Kaiser Family Foundation. (2016). *Web briefing for the media—The Zika virus: What's next in the U. S. and abroad?* Washington, DC: Author. Retrieved from <http://files.kff.org/attachment/transcript-february-17-web-briefing-for-media-the-zika-virus-whats-next-in-the-u-s-and-abroad>
- LaBeaud, A.D., Bashir, F., & King, C.H. (2011). Measuring the burden of arboviral diseases: The spectrum of morbidity and mortality from four prevalent infections. *Population Health Metrics*, 9(1), 1–11.

Lindsey, N.P., Lehman, J.A., Staples, J.E., & Fischer, M. (2015). West Nile virus and other nationally notifiable arboviral diseases—United States, 2014. *Morbidity and Mortality Weekly Report*, 64(34), 929–934.

Margolis, M. (2016, February 5). The economic cost of Zika virus. *Bloomberg View*. Retrieved from <https://www.bloomberg.com/view/articles/2016-02-05/the-economic-cost-of-zika-virus>

National Association of County and City Health Officials. (2014). *Are we ready? Report 2: Preparing for the public health challenges of climate change*. Washington, DC: Author. Retrieved from <http://www.ruralclimatenetwork.org/sites/default/files/AreWeReadyReport2.pdf>

Northwest Mosquito and Vector Control Association. (2016). *Integrated mosquito management*. Retrieved from <http://www.nwmvca.org/about.php>

SCI Consulting Group. (2013). *San Diego County Vector Control Program: Mosquito, vector and disease control group. Engineer's report*. Fairfield, CA: Author. Retrieved from https://www.sandiegocounty.gov/content/dam/sdc/deh/Vector/pdf/VCP_Engineers_Report_13-14.pdf

Staples, J.E., Shankar, M.B., Sejvar, J.J., Meltzer, M.I., & Fischer, M. (2014). Initial and long-term costs of patients hospitalized with West Nile virus disease. *The American Journal of Tropical Medicine and Hygiene*, 90(3), 402–409.

U.S. Department of Health and Human Services, Public Health Service, Centers for Disease Control and Prevention, National Center for Emerging and Zoonotic Infectious Diseases, & Division of Vector Borne Diseases. (2013). *West Nile virus in the United States: Guidelines for surveillance, prevention, and control*. Fort Collins, CO: Author. Retrieved from <http://www.cdc.gov/westnile/resources/pdfs/wnvGuidelines.pdf>

U.S. Environmental Protection Agency. (2016). *Mosquito control*. Retrieved from <http://www.epa.gov/mosquitocontrol>

van den Berg, H., Mutero, C.M., & Ichimori, K. (2012). *Guidance on policy-making for integrated vector management*. Geneva, Switzerland: World Health Organization. Retrieved from https://apps.who.int/iris/bitstream/handle/10665/44766/9789241502795_eng.pdf;sequence=1

Vector Disease Control. (2016). *A mosquito abatement proposal prepared for: Conway, AR*. Little Rock, AR: Author. Retrieved from https://media.conwayarkansas.gov/conwayarkansas-media/documents/Agreement_VDC_Mosquito_Abatement_Proposal.pdf

World Health Organization. (2012). *Handbook for integrated vector management*. Geneva, Switzerland: Author. Retrieved from https://www.who.int/neglected_diseases/vector_ecology/resources/9789241502801/en/

World Health Organization. (2017). *Zika virus and complications*. Retrieved from <https://www.who.int/emergencies/zika-virus-tmp/en/>

Drafted by: NEHA Staff and Technical Advisors

Vanessa Lamers, MEd, MPH, Assistant Director, Performance Management and Quality Improvement, Public Health Foundation

Julia Yeri Lee, MPH, BVetMed, Health Inspector I, Food, Lodging and Pools, City of Minneapolis Health Department, Minneapolis, MN

Scott Meador, Program Coordinator, Vector Control, Tulsa Health Department, Tulsa, OK

Sarah R. Michaels, MSPH, PhD, Entomologist, New Orleans Mosquito Control Board, New Orleans, LA

Frank Sedzielarz, RS, Consultant

Laura Temke, REHS, Environmentalist Coordinator, Health Department, City of West Allis, WI

Tyler Zerwekh, DrPH, REHS, Administrator, Environmental Health Services Bureau, Shelby County Health Department, Memphis, TN